



# Department of Defense

## DIRECTIVE

July 9, 1991  
NUMBER 5160.64

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GC , DoD

SUBJECT : Federal Legal Information Through Electronics (FLITE)  
and the Defense Emergency Authorities Retrieval and  
Analysis System (DEARAS)

References: (a) DoD Directive 5160.64, "Federal Legal  
Information Through Electronics (FLITE) , "  
October 9, 1974 (hereby canceled)  
(b) DoD Directive 7920.1, "Life-Cycle Management of  
Automated Information Systems (AISs) , " June 20 ,  
1988  
(c) Section 1535 of title 31, United States Code

### A. REISSUANCE AND PURPOSE

This Directive reissues reference (a) to:

1. Continue authorization for the operation of the FLITE system.
2. Establish and authorize the operation of the DEARAS.
3. Establish DoD policy and assign responsibilities for administering FLITE and DEARAS.
4. Designate the Secretary of the Air Force as the DoD Executive Agent for operation, maintenance, and continuous development of FLITE and DEARAS.

### B. APPLICABILITY

This Directive applies the Office of the Secretary of Defense (OSD) , the Military Departments, the Chairman of the Joint Chiefs of Staff and the Joint Staff, the Unified and Specified Commands, the Defense Agencies, and the DoD Field Activities (hereafter referred to collectively as "the DoD Components") .

### C. DEFINITIONS

1. Defense Emergency Authorities Retrieval and Analysis System (DEARAS) . A full text portable, computer-assisted legal research system operated by the Air Force as Executive Agent for

the Department of Defense. The data base is focused on legal authorities related to national emergencies. It is distributed to users for use with portable computers. DEARAS replaces the biennially published "Digest of War and Emergency Legislation" originally established in 1953 by the Assistant Secretary of Defense for Legislative and Public Affairs.

2. Federal Legal Information Through Electronics (FLITE). A full text computer-assisted legal research system with on-line research capability operated by the Air Force as Executive Agent for the Department of Defense. The data base contains the full text of Federal legal authorities including statutes, regulations, treaties, court decisions, and administrative decisions. It is maintained on a mainframe computer accessed from remote sites through telecommunications.

#### D. POLICY

It is DoD policy to provide routine and emergency legal support functions through the development and maintenance of FLITE and DEARAS automated data processing services and capabilities.

#### E. RESPONSIBILITIES

1. The General Counsel of the Department of Defense shall:

a. Provide policy guidance and general direction for the content, **applications**, and development of **FLITE** and legal data bases.

b. Provide legal guidance, advice, and assistance to the Under Secretary of Defense for Policy as to the content and development of the DEARAS legal data bases.

c. Review legal data bases for DEARAS and obtain the support of principal legal offices of the DoD Components in sending recommendations and documents for input into DEARAS data bases.

2. The Under Secretary of Defense for Policy shall:

a. Provide policy guidance and general direction for the content, applications, and development of the DEARAS.

b. As appropriate, provide input on the DEARAS to the

3. The Heads of the DoD Components shall:

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- a. Assist in the operation of FLITE and DEARAS as indicated in this Directive.
- b. Provide input to the DEARAS data base as required in section **A.4.E.** of the enclosure.
- c. Provide a point of contact for the FLITE system and the DEARAS.

4. The Secretary of the Air Force shall administer and manage **FLITE** and DEARAS in accordance with DoD Directive 7920.1 (reference (b)).

F. INFORMATION REQUIREMENTS

The reporting requirement contained in the enclosure to this Directive is assigned Report Control Symbol **DD-GC(AR)1846.** .

G. EFFECTIVE DATE AND IMPLEMENTATION

This Directive is effective immediately. Forward two copies of implementing documents to the General Counsel of the Department of Defense within 120 days.



Donald J. Atwood  
Deputy Secretary of Defense

Enclosure

Administration and Financing of **FLITE** and **DEARAS**

ADMINISTRATION AND FINANCING OF FLITE AND DEARAS

A. ADMINISTRATION

1. The Air Force Legal Information Services Directorate (AF/JAS) of the Air Force Legal Services Center shall administer FLITE and DEARAS.

2. FLITE requirements (using available software products) include:

a. Creation and maintenance of data bases of legal information, including statutes, **regulations**, court **decisions**, administrative **opinions**, secondary **sources**, and other information useful in supporting legal work and work in related fields, such as personnel and contracting.

b. Creation and maintenance of an on-line interactive search capability to access such data bases.

c. Full text search and retrieval services of all established computer data bases.

d. Production and distribution of computer-generated research aids such as key word in context indexes and **compila-**tions of legal materials.

3. Using available software products, DEARAS requirements include:

a. Creation and maintenance of full text data bases containing relevant information to facilitate informed **decision-**making during **mobilization**, national **emergencies**, **war**, and other events having an impact on the national security.

b. Creation and maintenance of an interactive search capability for access to such data bases during any level of emergency conditions using portable microcomputers with stand-alone data bases.

c. Production and maintenance of appropriate portable data storage media that can be distributed to provide stand-alone data bases for portable computer systems.

4. In the administration of DEARAS, the **AF/JAS** shall:

a. Implement the **DEARAS** data bases.

b. Select and acquire an initial quantity of DEARAS work stations, including hardware and software, and order additional quantities, as requested, on receipt of funds from the requesting agency.

c. Provide to the DoD Components technical instructions, advice, and assistance for their use of the DEARAS.

d. Maintain, update, and distribute the principal DEARAS data base at least once every 2 years.

e. Issue regular calls to the DoD Components for data essential to ensure that the DEARAS contains, to the extent possible, a current and complete compilation of the legal authorities that may be essential for the continuity of DoD operations in national emergencies.

5. The **AF/JAS** shall ensure that **FLITE** and DEARAS are developed in accordance with DoD Directive 7920.1 (reference (b) ).

6. When a DoD Component is responsible for legal materials that are to be included in a FLITE or DEARAS data base and it has the information on magnetic media readable by a computer, it shall provide the magnetic form or any preferred format **recommended** by the **AF/JAS** to reduce costs and increase accuracy of the data bases.

## B. FINANCING

1. Commissioned officers and enlisted personnel from the Military Departments, augmented by qualified civilian personnel of the Air Force, may be assigned, as appropriate, to the **AF/JAS** and/or the OSD for administration of **FLITE** and DEARAS.

2. Except as otherwise provided in subsections B.3. through B.6., below, the Department of the **Air** Force shall be responsible for programming, budgeting, and financing all expenses incidental to maintaining the **FLITE** and DEARAS data bases.

3. The pay, allowances (including subsistence), and the permanent change of station travel costs of military personnel assigned to the staff dedicated to the administration of **FLITE** and DEARAS shall be borne by the DoD Component from which assigned.

4. The AF/JAS may set reasonable fees, as **necessary**, to cover computer processing and communications costs for search services to be provided to DoD users. Search services may also be provided to **non-DoD** Federal users; if **provided**, they shall be provided on a reimbursement basis in accordance with 31 U.S.C. 1535 (reference (c)) .

5. Acquisition of an initial quantity of DEARAS work stations, including hardware and **software**, was funded by the Department of Defense. Additional quantities will be ordered by the AF/JAS on receipt of funds from the requesting agency. Alternately, users may order compatible work stations independently.

6. If any Agency wants to add information to the FLITE or DEARAS data bases that is primarily useful only to that Agency, the **AF/JAS** may set reasonable fees, as necessary, to cover the costs of creating, updating, and maintaining such additions.

7. Amounts received by the **AF/JAS**, as reimbursement for services provided under this Directive/ shall be credited to the appropriation of funds against which charges have been made pursuant to providing the services.